

A Health-centred Systems Approach Towards Net-Zero: Transforming Regional Climate Mitigation Policies

Improving air quality and environmental health inequalities in a metropolitan area of the United Kingdom

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West Midlands

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Sandwell

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- Ambient air pollution is the largest environmental risk to human health globally
- ~4.2 million premature deaths annually worldwide
- 26,000 38,000 premature annual deaths in England or a 6-month reduction in life expectancy
- The most disadvantaged communities generally experience the worst pollution and are less likely to have capability to make lifestyle changes to reduce exposure









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• WHO updated the 2005 Global Air Quality Guidelines (AQGs) in September 2021 along with Interim Targets

Pollutant	Averaging	Air Quality	WHO	WHO 2021 Update				
	Time	Objectives	Guideline	Interim Targets			Guideline	
		(England)	2005	1	2	3	4	
Fine	Daily (24-		25 ¹	75	50	37.5	25	15 ¹
Particles	hour)mean							
raiticies,	Annual mean	25		35	25	15	10	(5)
PM _{2.5}								
Nitrogen	Daily (24-			120	50			25 ¹
Diavida	hour) mean							
Dioxide,	Annual mean	40	40	40	30	20		10
NO ₂								10

- Not legally binding, however
- Introduction of a 10 µg m⁻³ threshold target and Population Exposure Reduction Target (PERT) to achieve a 35% reduction in population exposure to PM_{2.5} by 2040





Study Area

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- Seven metropolitan areas with a diverse population of ~2.9 million
- In the West Midlands, up to 2,300 premature deaths each year were attributable to air pollution, with the greatest mortality burden occurring in Birmingham and Sandwell (Hall *et al.*, 2024)
- Chaired by an elected Mayor with devolved powers and has a committed vision to deliver a carbon-neutral region by 2041.
- Air Quality Framework that aims to deliver regional air quality that is safe for all and will improve public health and the environment
- Includes a focus on PM, where previous government and local authority targets and challenges have been around exceedances of NO₂





Air Quality Data

- Defra's background air quality concentrations map
- Mean estimated annual average PM_{2.5} concentration for 2019 assigned to 1 km grids across the West Midlands.
- Interpolated via ordinary kriging within a GIS to generate a midlands-wide PM_{2.5} map
- Defra data utilised for public and UK-wide replication: WM-Air modelled PM_{2.5} levels provide higher resolution spatial information and can distinguish between different PM sources

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Demographic and Socio-Economic Data

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• On average, the WMCA population is younger than the England average



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Population Weighted Exposure Level (PWEL)

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- PWEL has been utilised in previous studies to provide a measure of exposure assessment that takes into account the spatial distribution of the population and air pollution concentrations across a defined geographical area (Shafie *et al.*, 2022; Shakor *et al.*, 2020; Shendie and Qureshi, 2022).
- In this study, PWEL was applied at ward level across the WMCA region (total population):

PWEL (µg/m³) = <u>Study Area PM_{2.5} (ward) x Study Area (ward)</u> Total Population (WMCA)

Shafie et al. (2022) https://doi.org/10.1186/s13717-021-00342-0

Shakor et al. (2020) https://doi.org/10.1155/2020/1561823

Shendie and Qureshi (2022) https://doi.org/10.4491/eer.2021.042



- Three air quality scenarios were examined to determine how changing annual average PM_{2.5} concentrations over the WMCA area would influence future population exposure values relevant to 2019 levels:
- A. Reducing (ward average) $PM_{2.5}$ concentrations to 10 μ g/m³ (WHO AQG Interim Target 4)
- B. Reducing (ward average) $PM_{2.5}$ concentrations to 5 μ g/m³ (WHO AQG)
- C. Reduce ward level concentrations by 35% of 2019 levels through a lowering of ward-average PM_{2.5} concentrations (Population Exposure Reduction Target)



WHO AQG Exceedances

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- 72 wards exceeded the WHO AQG Interim Target 4 of 10 $\mu g/m^3$ for $PM_{2.5}$ in 2019
- ~1,197,119 people or 40.9% of the WMCA population
- Majority of these wards are in central Birmingham, Sandwell and south-central Walsall
- Wolverhampton is the only local authority to have no wards over 10 $\mu g/m^3$
- Larger number of exceeding wards in more deprived deciles

Decile	>10 µgm/3
1	15
2	12
3	10
4	11
5	6
6	7
7	6
8	3
9	2
10	0



Population Exposure Reduction Scenarios



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Scenario C

- Achieving the PERT target of a concentration reduction of 35% would greatly reduce PWEL across the region
- Large population centres have higher PWEL values



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Modelled AQ and Index of Multiple Deprivation Data





Local Authority	Mean PM _{2.5}	Mean PM _{2.5}	Mean PM _{2.5}	Mean PM _{2.5}	PWEL	PWEL	PWEL	PWEL
	Baseline	Scenario A	Scenario B	Scenario C	Baseline	Scenario A	Scenario B	Scenario C
Birmingham	9.91	9.68	5	6.44	9.81	9.62	0.028	6.38
Coventry	9.88	9.69	5	6.42	1.27	1.23	0.634	0.82
Dudley	9.29	9.28	5	6.04	1.02	1.02	0.023	0.67
Sandwell	10.39	9.97	5	6.75	1.17	1.12	0.023	0.76
Solihull	9.3	9.24	5	6.04	0.69	0.68	0.369	0.45
Walsall	9.87	9.7	5	6.41	0.97	0.95	0.024	0.63
Wolverhampton	9.1	9.1	5	5.92	0.82	0.82	0.022	0.53

- PM_{2.5} concentrations were lowest in Wolverhampton and highest in Sandwell
- Birmingham has the highest population so the largest PWEL value
- Birmingham, Sandwell and Coventry would see the greatest population-level benefit from reduced concentrations







- The WMCA is strongly influenced by PM_{2.5} pollution
 - 72 wards / ~1.2 m people / 40.9% of the population exceeding 10 $\mu g/m^3$
- More deprived wards in the WMCA typically having poorer air quality and higher PWEL values
- Meeting WHO Interim Target 4 would benefit the most deprived wards / urban city centres
- Meeting the PERT target would have the greatest overall population benefit, but the most deprived wards would still experience poorer air quality



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Thank you for your attention!

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